



**FINAL ADMINISTRATIVE DECISION
ILLINOIS PROPERTY TAX APPEAL BOARD**

APPELLANT: George Murray
DOCKET NO.: 08-01642.001-C-1
PARCEL NO.: 18-09-403-010

The parties of record before the Property Tax Appeal Board are George Murray, the appellant; and the Peoria County Board of Review.

Based on the facts and exhibits presented, the Property Tax Appeal Board hereby finds a reduction in the assessment of the property as established by the Peoria County Board of Review is warranted. The correct assessed valuation of the property is:

LAND: \$162
IMPR.: \$0
TOTAL: \$162

Subject only to the State multiplier as applicable.

ANALYSIS

The subject property consists of an 812 square foot commercial lot located in the downtown Peoria, Illinois.

The subject matter of this appeal was part of a consolidated hearing under Property Tax Appeal Board Docket Numbers 08-01638.001-C-1, 08-01639.001-C-1, 08-01640.001-C-1, 08-01641.001-C-1, 08-01642.001-C-1, and 08-01643.001-C-1.

The appellant appeared before the Property Tax Appeal Board claiming the subject property's land assessment is not uniform with other similarly situated parcels. In support of the assessment inequity claim, the appellant submitted photographs, a plat map and an analysis of three suggested comparables. The comparables are located from 200 feet to two and one-half blocks of the subject. Comparable 3 is improved with a commercial building and comparables 1 and 2 are parking lots. The appellant described the comparables as ranging in size from 7,024 to 31,970 square feet of land area with land assessments ranging from \$3,110 to \$17,590 or from \$.21 to \$.63 per square foot of land

area. The subject property has a land assessment of \$1,940 or \$2.39 per square foot of land area.

The appellant testified he owns one square block in downtown Peoria that he refers to as the "warehouse district." In total, the city block contains approximately 79,950 square feet of land area, with $\frac{1}{2}$ of land area used for parking lots. Although the subject matter of this appeal involves only the subject's 2008 assessment, the appellant argued the 2009 assessments of the entire block reflects an estimated market value of \$6.94 per square foot of land area. The appellant testified he has not had use of Walnut Street since June 2008 because the City of Peoria removed the asphalt.

The appellant also testified the subject property is not useable due to its size and location. The appellant explained the parcel is the remainder of a larger parcel that was taken to build the Bob Michael Bridge that spans the Illinois River. The lot cannot be used for parking because it still has the remnants of an old foundation where a building once stood.

Based on the evidence and testimony presented, the appellant requested a reduction in the subject's land assessments.

Under cross-examination, the appellant was questioned regarding the zoning and use of the comparables. The appellant also testified OSF Hospital attempted to purchase the subject parcel(s). He could not recall the offering price, but did remember rejecting the offering price.

The board of review submitted its "Board of Review Notes on Appeal" wherein the subject's final assessment of \$1,940 was disclosed.

In support of the subject's land assessment, the board of review submitted property record cards and an analysis of the subject¹ and four suggested comparables. The board of review also submitted a map depicting the location of the comparables in relation to the subject. The comparables are located from .11 to .23 of a mile from the subject. All the comparable are used as parking lots. The comparables range in size from 6,156 to 11,920 square feet of land area and have land assessments ranging from \$11,710 to \$37,010 or from \$1.29 to \$3.62 per square foot of land area. The subject property has a land assessment of \$1,940 or \$2.39 per square foot of land area.

Under questioning, township assessor Max Schafley agreed the subject lot is not usable, un-buildable and has little functional utility. He also testified the township has a policy to assess lots that are unbuildable or unusable at 10% of fair market value. The chairman of the board of review also testified he did

¹ The board of review misidentified the subject lot as containing 11,304 square feet of land area.

not know whether the comparables used are located in the "warehouse district."

In rebuttal, the appellant argued none of the comparables submitted by the board of review are located in the "warehouse district." The appellant noted that from year 2002 to 2003, the subject's estimated market value, as reflected by its assessment, increased 170%. To further support the contention that the subject lot was inequitably assessed, the appellant also submitted a list of 37 properties located in the "warehouse district." This list included three of the assessment comparables originally submitted by the appellant. The Board finds it cannot consider the 34 new comparables. Section 1910.66(c) of the Official Rules of the Property Tax Appeal Board states:

Rebuttal evidence shall not consist of new evidence such as an appraisal or **newly discovered comparable properties**. A party to the appeal shall be precluded from submitting its own case in chief in guise of rebuttal evidence. (86 Ill. Adm. Code §1910.66(c)).

After hearing the testimony and considering the evidence, the Property Tax Appeal Board finds that it has jurisdiction over the parties and the subject matter of this appeal. The Board further finds a reduction in the subject's land assessment is warranted.

At many times during the hearing(s), the appellant argued the increase in the subject's assessment from year to year on a percentage basis is not equitable with other similar properties or reflective of market value. The Board gave this argument little merit. The Board finds this type of argument is not a persuasive measurement demonstrating assessment inequity by clear and convincing evidence. The Board finds rising or falling assessment on a percentage basis do not demonstrate whether a particular property is inequitably assessed or overvalued. The Board finds actual assessments or market value derived information for the subject and comparables properties along with their physical characteristics must be analyzed to determine whether uniformity of assessments exists or whether a particular property is overvalued. (See 86 Ill. Adm. Code §1910.65). The Board finds assessors and boards of review are required by the Property Tax Code to revise and correct real property assessments, annually if necessary, that reflect fair market value, maintain uniformity of assessments, and are fair and just. This may result in properties having increased or decreased assessments from year to year of varying amounts and percentage rates depending on prevailing market conditions, the prior year's assessment and any physical changes or corrections made to a particular property.

The main thrust of the appellant's argument was assessment inequity regarding the subject's land assessment. The Illinois Supreme Court held that taxpayers who object to an assessment on

the basis of lack of uniformity bear the burden of proving the disparity of assessment valuations by clear and convincing evidence. Kankakee County Board of Review v. Property Tax Appeal Board, 131 Ill.2d 1 (1989). The evidence must demonstrate a consistent pattern of assessment inequities within the assessment jurisdiction. After an analysis of the assessment data, the Board finds the evidence has not overcome this burden of proof.

The Board finds the parties submitted assessment information for seven suggested land comparables. All the comparables are considerably larger in size than the subject. None of the comparables suffers from the functional utility problem of the subject due to its size, location and foundation remnants. In addition, the subject lot is neither usable nor buildable as agreed to in credible testimony given by the township assessor. The township assessor also described the policy to assess lots that are unbuildable or unusable at 10% of fair market value.

The comparables submitted by the parties have land assessments ranging from \$3,110 to \$37,010 or from \$.21 to \$3.62 per square foot of land area. The subject property contains 812 square feet of land area and has a land assessment of \$1,940 or \$2.39 per square foot of land area. After considering adjustments to the comparables for any differences when compared to the subject, such as use and functional utility as well as the assessment policy described by the township assessor regarding unbuildable and unusable lots, the Property Tax Appeal Board finds the subject's land assessment inequitable. Therefore, a reduction in the subject's land assessment is warranted.

This is a final administrative decision of the Property Tax Appeal Board which is subject to review in the Circuit Court or Appellate Court under the provisions of the Administrative Review Law (735 ILCS 5/3-101 et seq.) and section 16-195 of the Property Tax Code.

Ronald R. Cuit

Chairman

K. L. Fern

Member

Frank A. Huff

Member

Mario M. Louie

Member

Shawn R. Lerbis

Member

DISSENTING:

C E R T I F I C A T I O N

As Clerk of the Illinois Property Tax Appeal Board and the keeper of the Records thereof, I do hereby certify that the foregoing is a true, full and complete Final Administrative Decision of the Illinois Property Tax Appeal Board issued this date in the above entitled appeal, now of record in this said office.

Date: February 18, 2011

Allen Castrovillari

Clerk of the Property Tax Appeal Board

IMPORTANT NOTICE

Section 16-185 of the Property Tax Code provides in part:

"If the Property Tax Appeal Board renders a decision lowering the assessment of a particular parcel after the deadline for filing

complaints with the Board of Review or after adjournment of the session of the Board of Review at which assessments for the subsequent year are being considered, the taxpayer may, within 30 days after the date of written notice of the Property Tax Appeal Board's decision, appeal the assessment for the subsequent year directly to the Property Tax Appeal Board."

In order to comply with the above provision, YOU MUST FILE A PETITION AND EVIDENCE WITH THE PROPERTY TAX APPEAL BOARD WITHIN 30 DAYS OF THE DATE OF THE ENCLOSED DECISION IN ORDER TO APPEAL THE ASSESSMENT OF THE PROPERTY FOR THE SUBSEQUENT YEAR.

Based upon the issuance of a lowered assessment by the Property Tax Appeal Board, the refund of paid property taxes is the responsibility of your County Treasurer. Please contact that office with any questions you may have regarding the refund of paid property taxes.